The Model of Regulation Marijuana Medical Based on Pancasila Justice

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Abstract

Indonesia stipulates provisions regarding the prohibition of marijuana because it is included in class one narcotics, but data shows that marijuana can treat 36 diseases. This study aims to analyze the medical cannabis regulatory model based on Pancasila justice. This research is normative legal research with secondary data from primary, secondary, and tertiary legal materials. The study results show that the legal provisions do not specifically regulate the use of marijuana for medical purposes but are only limited to general regulations regarding the use of narcotics. Second, research on the benefits of marijuana has been widely researched and published along with the support of the WHO and the United Nations, which view marijuana as having medical help. Still, even so, the government remains in its position and does not want to follow up on it. Third, legalizing the use of marijuana for medical purposes can be done by revising the narcotics law and removing marijuana from narcotics goal I.

Keywords

Marijuana; Medical; Pancasila Justice.

Introduction

Narcotics are natural, synthetic, or semi-synthetic substances or medications that cause a loss in consciousness, hallucinations, and excitability. Narcotics are among
the oldest drugs known to the general public. Marijuana, or cannabis by its scientific name, is one of the drugs that has long been known and used as a therapy. The history of marijuana's usage as a cure began in China in 2737 B.C., when it was utilized not only as medicine and therapeutic therapy but also as oil lamps and materials for sacred rites.

The cannabis plant is one of the rare plants that has garnered special attention throughout the world. Cannabis is seen as a very hazardous plant; in the human mind, the plant is synonymous with a negative predicate. The existence of negative doctrines that have been provided and understood for a very long time, without our knowledge, has not only tainted our perspective on marijuana, but has also resulted in an international policy of which we are always proud. Destroying marijuana trees and distributing marijuana seems to be the biggest achievement that has been done.

The Indonesian government continues to view marijuana as a prohibited and hazardous plant. Based on Attachment 1 point 8 of Law Number 35 of 2009 about Narcotics, marijuana is classified as a narcotic of class one. Article 7 of the law specifies that narcotics may only be used for the benefit of health services and the advancement of research and technology. In the Elucidation of Article 6 paragraph (1) letter a, however, it is clarified that the term "Narcotics Group I" refers to substances that can only be used for the development of science and not in therapy, and that have a very high potential to cause dependence. Furthermore, Article 8 paragraph (1) clarifies that class one narcotics cannot be used for the benefit of health services.

Some industrialized and emerging nations have allowed the use of cannabis-type narcotics for medical purposes or in small quantities. In China, for instance, cannabis consumption for recreational purposes is outlawed, but official research studies on medical characteristics and the cannabis plant industry undertaken by authorities or the private sector are permitted. Even the Chinese government has already obtained over 300 patents for medical or industrial marijuana.

Taking doctors' recommendations into account, New York City in the United States has approved

medical marijuana for the treatment of cancer, AIDS, and other chronic conditions.\(^8\) Thailand is the Asian nation that has legalized the usage of marijuana. Thailand is an Asian nation that permits the medical and recreational use of marijuana. Even the nation provides cannabis plants to its citizens.\(^9\)

Some Indonesians have considered the medicinal value of the cannabis plant. LGN (Lingkar Ganja Nusantara) is one of the organizations involved in this field through its efforts of advocating and delivering information about the medical advantages of marijuana. A number of Indonesians have utilized cannabis plants for therapeutic purposes.\(^10\) The incarceration of Reyndhart Siahaan, who used marijuana to treat his condition, and Fidelis, a husband who used marijuana to treat his wife. In addition to Fidelis, Santi Warastuti is the biological mother of a 12-year-old girl named Pika Sasikirana alias Pika. From the time she was conceived until she was born, Pika's health was normal. However, when Pika was in kindergarten, her health began to deteriorate, as evidenced by frequent unconsciousness, vomiting, and convulsions. Masayu Keynan Almeera P. suffers from Epilepsy and Spastic Diplegia, both of which are types of Cerebral Palsy. Masayu Keynan Almeera P, who was born prematurely with a birth weight of 1.4 kilograms and a birth weight of 34 milligrams, has been diagnosed with Celebral Palsy at the age of two months, which causes fine and gross motor abnormalities and daily seizures.\(^11\)

In light of this trend, the Constitutional Court seeks to clarify Article 6 paragraph 1 letter an of Law No. 35 of 2009, which specifies that "Narcotics Group I" refers to substances that can only be used for development. Article 8 paragraph (1) of Law Number 35 of 2009, which prohibits the use of Narcotics Group I for the benefit of health services, prohibits the knowledge and use of the substance in therapy, and it has a very high potential for dependence.\(^12\)

However, these progressive measures have not been accompanied by progressive endeavors. Progressive is a word whose origin is in a foreign language (English) and whose meaning is progress. Progressive is an adjective, which indicates that it describes something that is advanced, hence Progressive Law denotes progressive law. Satjipto Rahardjo coined the phrase progressive law based on the fundamental premise that law is for humans and law is an institution that tries to bring humanity to a just, prosperous, and happy life.\(^13\)


\(^12\) Robin Sen and others, "When You're Sitting in the Room with Two People One of Whom... Has Bashed the Hell out of the Other": Possibilities and Challenges in the Use of FGCs and Restorative Approaches Following Domestic Violence’, Children and Youth Services Review, 88.March (2018), 441–49 <https://doi.org/10.1016/j.childyouth.2018.03.027>.

The decision is also viewed as a violation of Article 28C, paragraph 1, of the Constitution of 1945, which states that everyone has the right to develop themselves through the satisfaction of their basic needs, the right to education, and the right to benefit from science and technology, art, and culture, in order to improve their quality of life and for the good of the people. mankind. In addition, Article 28H, paragraph 1 of the Constitution of 1945 declares that everyone has the right to live in bodily and spiritual prosperity, to have a place to dwell, to have a decent and healthy environment, and to have access to health care.\textsuperscript{14}

The law is not everything, but rather a tool or method utilized to bring the welfare of society, and not the other way around, where humans are more concerned with the law’s reasoning. In this theory, the presence of law is not for its own sake, but rather for a greater purpose. Therefore, if there is a problem with the law in practice, it is the legislation that is evaluated and amended, not the inclusion of humans in the legal structure.\textsuperscript{15}

\textbf{Research Method}

This is a normative legal study utilizing secondary data from primary, secondary, and tertiary legal sources. Primary Data, or data received or collected directly from the data source by researchers. Primary data is also known as original data or new data with the attributes Current. For researchers to access primary data, they must collect it firsthand.\textsuperscript{16} For this study, data were collected as narrative conceptions. Secondary Data, or data gathered from several literatures, government documents, rules and regulations, as well as other sources of supporting literature. Tertiary data consists of supplementary data derived from numerous reference dictionaries, journals, articles, encyclopedias, and newspapers, as well as other supplementary material that helps supplement the research data.\textsuperscript{17} The data of this research as a whole pertain to library sources consisting of relevant books, legal books, and other library items that can provide direct or indirect information on the problem’s subject and topic. Compiling and analyzing qualitatively the data received from the outcomes of this investigation, then describing the data descriptively in order to generate a picture that can be properly understood and oriented toward solving the problems examined.\textsuperscript{18}

\textbf{Results and Discussion}

Existing Medical Marijuana Use in Emergencies Conditions

In recent years, the conversation about cannabis in Indonesian media and public opinion has been more open and experimental, particularly in terms of cannabis' medicinal potential. On November 20, 2020, three mothers of sick children filed a petition for judicial review with the Constitutional Court regarding the Elucidation of Article 6 paragraph (1) letter a, Article 8 paragraph (1) of Law Number 35 of 2009 concerning Narcotics [Gazette Republic of Indonesia Year 2009 Number 143, Supplement to the State Gazette of the Republic of Indonesia Year 2009 Number 5062] to Article 28C paragraph (1) and Article 28H paragraph (1) of the 1945 Constitution.19

Mrs. Dwi Pertiwi of the Kampung Musmus Therapy Center, a child development clinic she developed exclusively for her Cerebral Palsy-affected son, Musa, is one of the three mothers (CP). According to him, Musa's usage of cannabis-based medications was "very helpful (...) in daily life" for both Musa and him as a single father. Marijuana use has improved Musa's sleeping patterns, reduced muscle stiffness, decreased breathing issues, decreased seizure frequency, and enhanced his cognitive ability.20

Media platforms are progressively reporting a variety of testimonies and comparable experiences relating to the benefits of marijuana therapy. The experience of the late widow of Fidelis Arie Sudewarto is a popular example. However, as stated by Ryu Hasan, "the problem is that very few sick patients have access to marijuana because it is still illegal." It resembles a vicious cycle. Doctors are permitted to prescribe morphine, but not marijuana because it is illegal. What needs to be changed first in Indonesia is how doctors wish to try or define cannabis compounds if they lack the authority.21

On the other hand, Indonesia and other tropical, subtropical, and temperate nations are recognized for their agricultural potential, notably in the medical cannabis farming industry.22 Indonesia is one of the largest cannabis-producing countries on the Asian continent, according to the UN agency. In the context of Aceh, Samsul Rizal stated, "Eight districts in Aceh are cannabis-producing regions."23

Legally, the provisions on the use of marijuana for medical purposes in Indonesia are not specifically regulated in the Health Law, but rather are limited to the regulation of narcotics in general as regulated in the Health Law concerning the Security and Use of

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Pharmaceutical Preparations and Medical Devices in Article 102 of the Narcotics Law, which states that the use of pharmaceutical preparations in the form of narcotics and psychotropics may only be carried out basing on a prescription. 24

These laws stipulate that the use of narcotics requires a prescription from a physician. Then, in paragraph 2, it is specified that the use of narcotics must be in compliance with the law, which in this case requires a reference to Article 8 paragraph 1 of the Narcotics Law, which specifies that marijuana cannot be used for medical purposes. Given that marijuana is currently classed as a narcotic of class I, it will be difficult to implement the legalization of narcotic narcotics. As a neuroscientist by the name of Ryu Hasan once stated, the prohibition on the use of marijuana for health services discourages doctors who are aware of its benefits from writing prescriptions, as he believes that if the doctor in question uses it indirectly, he is in violation of the law. 25

Article 103 specifies that everyone who makes, stores, distributes, and uses narcotics and psychotropics is obligated to follow particular norms and/or requirements. Consequently, manufacturing and distribution cannot be carried out arbitrarily. 26 The implementation of the provisions addressing the production, storage, distribution, and use of narcotics and psychotropic substances referred to in subparagraph (1) shall be in compliance with applicable laws and regulations. According to the preceding article, narcotics (marijuana) production is restricted to parties that have obtained a government license, namely the pharmaceutical industry, which has obtained permission from the minister of health and the head of the investment coordination agency by meeting certain conditions. 27

Then, cannabis narcotics can only be distributed by state-owned PBF with a special import authorization to the Institute of Sciences, including for laboratory purposes, based on an order letter from the responsible pharmacist and/or the Head of the Institute of Sciences. Then, in paragraph 2, the provision must be carried out in line with the Narcotics Law, which specifies that controlled substances of class I may only be produced in limited amounts. 28

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In Indonesia, the usage of cannabis as a medication date back thousands of

years, when it was employed by ancient healers as herbal medicine. Cannabis was also utilized for religious, culinary, and agricultural uses. According to an ancient manuscript from Tajul Muluk in Aceh, cannabis roots are boiled and used as a therapy for diabetes and diabetes in the community. Based on the results of research, it is known that an organization called Lingkar Ganja Nusantara, which was founded in 2010, initially proposed research on the benefits of cannabis in Indonesia.29 This organization later established a research institute called Yayasan Sativa Nusantara, which has been granted permission to conduct research by the Ministry of Health based on Ministry of Health license number: LB.02.01/III.3/885/ in investigating the context of medical marijuana (D. T. B. Putri, 2016). However, the research had to be postponed until now due to the fact that it was quite expensive and was not a top priority. Therefore, in terms of policy changes regarding marijuana in Indonesia, it appears that the country is still behind other nations, such as Uruguay, which legalized the use of marijuana for medical purposes in 2013, Turkey in 2016, England in 2018 because children with epilepsy cannot access cannabis treatment, and South Korea in 2019 by permitting the use of cannabis-based drugs.30

The use of cannabis as a drug is not a recent phenomenon in human history; there are now numerous references to proof of its usage in the medical world that have been published in scientific journals and books that can be accessed on the internet at any time. According to the study, there is one class of cannabinoid chemicals in marijuana that have medical benefits (Fauzan Harun, 2017). THC (Tetrahydrocannabinol) and CBD (Cannabidiol) are the principal cannabinoid components researched (cannabidiol). THC is a psychoactive substance that can allow users to feel euphoria; nevertheless, this compound molecule also delivers medical benefits, specifically as an antibiotic and painkiller (Dr. Joseph Rosado, 2018). While CBD is a non-psychoactive substance that does not induce euphoria when eaten, it does have a number of therapeutic applications. This chemical has several uses in the treatment of disorders, including anticonvulsants and antiemetics to alleviate nausea and seizures, respectively.31

Musri Musman, a chemist at Syiah Kuala University in Aceh, has also undertaken a 25-year literature review on marijuana. From the research he has gathered, he has compiled a list of 36 ailments that marijuana can treat. On the basis of these data, it is clear that negative perceptions about marijuana have not always been accurate, since there have been many modifications in the world’s perception of the drug, leading to its gradual acceptance as a medical medicine in Austria, Uruguay, Canada, and other U.S. states.

As a result of what actually transpired in Indonesia, some individuals continue

to have an unfavorable opinion of marijuana, and vice versa. Even in 2020, when the WHO released a recommendation on the legality of using marijuana for medical purposes, our government continued to reject the proposal, believing that marijuana has no medical value.\textsuperscript{32} The main objective of the Narcotics Law Number 35 of 2009 is to safeguard the community from narcotics usage, in addition to health-related objectives. In reality, however, the implementation of the Narcotics Law is incapable of addressing problems relating to the medical use of marijuana, whether or not it is understood that, over time, society will continue to experience processes and develop faster than the law, making it common for the law to be unable to accommodate the problems that arise appear.\textsuperscript{33}

According to Satjipto Rahardjo's progressive legal theory, the law should be made for humans, not humans for the law; therefore, when there is an issue where the law no longer serves the principles of justice, it is the law that must be evaluated and revised, not the individuals. As for the defining pillars of progressive law, they are: law for humans and law's constant evolution. As was the case in the case of Fidelis Ari Suderwato, it appears that the presence of the narcotics legislation has not been able to realize the pillars of law for humans.\textsuperscript{34} In fact, it appears that they are forced to enter into a legal scheme that has caused clear constitutional harm to their health rights. who was sentenced to eight months in prison for attempting to treat his sick wife with marijuana, and Reyndhart Rossy, who was convicted for attempting to treat himself with marijuana-infused boiled water, based on the above verdicts, it was obviously very unfair because what they did is a necessary survival strategy. The restriction also led to the suspension of treatment for children who required marijuana as an alternative treatment for ailments, such as Musa, who was unable to continue treatment with marijuana due to the present drugs law.\textsuperscript{35}

In order to legalize the use of marijuana for medical purposes in Indonesia, the Drugs Legislation must be revised and marijuana must be removed from narcotics class I, as the enforcement of the narcotics law is no longer relevant to the current situation where marijuana is concerned. It is critically needed as an alternative medication, and cannabis itself has proven to have enormous medical benefits, as evidenced by the removal of cannabis and cannabis resin from schedule IV of the single narcotics agreement by the United Nations and the drug commission.\textsuperscript{36}

Criminal law must contain legal principles that bind activities that meet certain prerequisites for a result in the form of a crime. Criminal law reform is vitally important.

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When the Constitutional Court's decision No. 106/PUU-XVIII/2020 is pronounced in a trial open to the public, it will have a number of repercussions covering many areas. Impact is a legal consequence resulting from all legal activities taken by legal subjects against legal objects, or other legal consequences resulting from certain legal events.37

The first effect of the judgement is the establishment of legal clarity. Legal certainty is a condition in which the application of unambiguous, permanent, consistent, and conclusive legal principles, whose implementation cannot be altered by subjective conditions, is guaranteed. Article 6 paragraph (1) letter a and Article 8 paragraph (1) of Law Number 35 of 2009 concerning Narcotics remain legitimate and have binding legal force after the Constitutional Court's public announcement of its ruling. The entire populace of Indonesia must obey and abide by this ruling. The use of opioids of class I for medical purposes is still forbidden in Indonesia. Class I narcotics may only be used for scientific and technological advancement. The general population, including Ms. Dwi Pertiwi, Santi Warasyuti, and Nafiah Murhayanti, were not permitted to use class I drugs for the treatment of their children.38

Due to the final nature of the Constitutional Court's ruling, the second impact resulted in the shutting of the examination room for the article once more. The Constitutional Court is an institution of justice that is distinct from other institutions of justice.39 Judicial institutions such as the Supreme Court can still pursue further legal action by submitting a judicial review in response to a case ruling. In accordance with the provisions of the 1945 Constitution, which were subsequently derived from the laws on the judiciary and the Constitutional Court, which indicated that the Court's authority to consider a case at the first and ultimate level was absolute. Because the decision of the Constitutional Court is definitive, it cannot be resubmitted as a case at any level, even the Supreme Court. Although the Supreme Court has the same authority to analyze statutes, the lower courts do not.40 The Constitutional Court has notified the Supreme Court of a judicial review of the 1945 Constitution of the Republic of Indonesia, the Supreme Court cannot conduct a review related to the case notified by the Constitutional Court, and if the review under the law is in the examination stage, the Supreme Court must halt the examination of the case.41

Thirdly, the government is asked to "immediately" follow up on the status quo decision regarding the study and research of class I narcotics for the necessity of health services and/or therapy, as stated in section 3.13.2 of the legal considerations. As a result of the decision's consequences, the government undertakes studies or research on

dual usage for health services as soon as possible. In the ruling of the Constitutional Court, the word "immediately" indicates the significance of study on the use of class I narcotics for health services. Indirectly, the ruling of the Constitutional Court obligated the government to do research on the use of class I narcotics for the benefit of health services, which will be taken into account when formulating policy.42

Fourthly, in the Constitutional Court decision 106/PUU-XVIII/2020, the justices of the Constitutional Court are of the opinion that the tested legal norm is an open legal policy. The open legal policy is the view of a judge who, based on his considerations, concludes that the arrangement should be returned to the lawmakers, in this case the DPR. Therefore, with the ruling, the DPR is in charge of setting the legal policy direction. With the decision of the Constitutional Court, which is final and binding, and the Court's authority to adjudicate at the first and final levels, judicial review is no longer possible. However, there are other measures that can be implemented to encourage the use of opioids of the first schedule for medicinal purposes. The objective is to conduct a legislative review, as the Constitutional Court did not rule that Article 8 paragraph (1) of Law Number 35 of 2009 concerning Narcotics cannot be altered, and the matter has been returned to the legislators (open legal policy), especially the DPR.43

Conclusion

On the basis of the preceding description, it can be concluded that the legal review of alternative medical treatment of cannabis plants in Indonesia to date indicates that Indonesia remains one of the countries that oppose the legalization of marijuana or prohibit the circulation of marijuana for both recreational and medical purposes. This is in accordance with Law No. 8 of 1976 about the Ratification of the 1961 Single Convention on Narcotics through the International Drug and Narcotics Commission (CND) and the Protocol Amending It. In accordance with Law No. 22 of 1997, cannabis was classified as a category I drug. In the meanwhile, Law No. 35 of 2009 governs all legislation pertaining to narcotics, including cannabis plants. Similarly, in Islam, MUI via the (Institute for the Study of Food, Drugs, and Cosmetics of the Indonesian Ulema Council) argues that, in general, (Mazruat), plants or vegetable products that exist on earth are halal and may be consumed ( (QS. Al-Jatsiyah: 13). Legal certainty is a legal instrument of a country that can secure a citizen's rights and responsibilities. According to Article 7 of Law 35/2009, drugs may only be utilized for the benefit of health services and/or the advancement of research and technology. However, according to Article 12 paragraph (1) of Law 35/2009, it is illegal to create and/or use class I narcotics in the production process, except in extremely small quantities for the advancement of science and technology. This means that the use of class I drugs is restricted to specified

circumstances outlined in Law 35/2009 and is subject to Ministerial approval.

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